

HAMPSHIRE POLICE AND CRIME PANEL

Report

Date considered:	7 October 2017	Item:	9
Title:	Police and Crime Panel: Annual Report – 2016/17		
Contact:	Scrutiny Officer to the Panel		
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1. Executive Summary

- 1.1 This is the draft annual report of the Hampshire Police and Crime Panel following its scrutiny and support of the Police and Crime Commissioner for Hampshire in 2016/17.

2. Recommendation

- 2.1 That the Annual Report of the Hampshire Police and Crime Panel is agreed.
- 2.2 That the Annual Report is circulated to the 15 Councils in Hampshire and the Isle of Wight.

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DRAFT ANNUAL REPORT 2016-17

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Foreword from the Chair

(To be inserted)

Councillor Dave Stewart
Chairman
Hampshire Police & Crime Panel

Introduction

Police and Crime Commissioners (PCCs) were introduced through the Police Reform and Social Responsibility Act 2011, which significantly changed the arrangements for police accountability and governance in England and Wales. Through this legislation Police and Crime Panels (PCPs) were established to provide scrutiny and support to PCCs.

This annual report covers the first year of Mr Michael Lane, the PCC, who was elected to serve Hampshire, Portsmouth, Southampton and the Isle of Wight, in May 2016.

The Role of the Police and Crime Commissioner

Nationally, PCCs exist to ensure that the policing needs of their communities are met as effectively as possible, to be the voice of the people and hold the police to account. They are to give the public—to which they are directly accountable—a voice at the highest level of policing. They are expected to do this by:

- securing an efficient and effective police for their area;
- appointing the Chief Constable, holding them to account for running the force, and if necessary dismissing them (Olivia Pinkney is the Chief Constable of Hampshire Constabulary);
- setting the police and crime objectives for their area through a police and crime plan;
- setting the force budget and determining the precept;
- contributing to the national and international policing capabilities set out by the Home Secretary; and
- bringing together community safety and criminal justice partners, to make sure local priorities are joined up.

Legislation protects the operational independence of the police, making it clear that the Chief Constable retains command and control of police officers and staff.

Contact details for the PCC for Hampshire can be found in Appendix 1 (page16).

The Police & Crime Plan

The PCC sets out in a Police and Crime Plan his objectives for his term of office. This document is of great importance to the PCP as a point of reference in fulfilling its duty to scrutinise and review the actions and decisions of the PCC. Mr Lane's Plan was considered in draft by the PCP in October 2016, and launched in a public event with stakeholders in December 2016. His objectives from this time forward were defined as:

1. Championing Community Needs - Support victims and those affected by crime and disorder
2. Partnerships - Strengthen partnerships to work together to reduce crime, promote public safety and create vibrant inclusive communities

3. Enabling operationally effective policing - Enable effective and efficient operational policing which meets the needs of the people it serves, by empowering the Chief Constable
4. Reduced Offending - Develop services that tackle the root caused of offending and ,with partners, make early interventions to prevent offending

These four key strategic priorities were identified by the PCC to support his overarching objective of making 'you, your family, your community: safer'.

The PCC's plan can be found on the following webpage:

<https://www.hampshire-pcc.gov.uk/plan>

The Role of the Police & Crime Panel (PCP)

The PCP is a joint scrutiny body of the local authorities in the Policing area who perform a number of functions in relation to the PCC and their role. These include:

- To review the draft Police and Crime Plan
- To scrutinise the PCC's Annual Report
- To review and scrutinise decisions and actions by the PCC
- To review and veto the PCC's proposed Council Tax precept levels
- To review the PCC's Conduct – the PCP can suspend the PCC if they are charged with 2 year imprisonable offence and report to IPCC, however they cannot remove the PCC.
- To confirm the Chief Constable's appointment.
- To appoint an acting PCC, if required.

The Hampshire PCP fulfils all of these duties in relation to the PCC for Hampshire (and the Isle of Wight, Portsmouth, and Southampton, although these areas are not included in the official title of the PCC, which follows the name of the Constabulary).

Later sections of this report go into further detail on how and when each of these duties (if applicable) were fulfilled for 2016/17. The PCP can require the PCC or their staff to be in attendance at PCP meetings, and can ask the Chief Constable or partners responsible for helping to assist in the delivery of the Police and Crime Plan to attend the PCP (although they do not have a statutory duty to do so).

Members of the Hampshire Police and Crime Panel

The PCP is made up of representatives from each of the Local Authorities in the Hampshire Police area, which includes the cities of Portsmouth and Southampton, the Isle of Wight as well as Hampshire County Council and the 11 Borough and District authorities within it. They are joined by three additional local authority co-opted members, who sit on the PCP in order to better meet the 'balanced appointment objective', and two independent co-opted members, who are appointed through a competitive recruitment process to add to the collective spread of experience and knowledge. The PCP therefore has 20 members; the maximum size that it may be by law. All members – appointed and co-opted - have the same status and rights on the PCP.

The 15 local authorities in Hampshire and the Isle of Wight are:

- Basingstoke and Deane Borough Council
- East Hampshire Borough Council
- Eastleigh Borough Council
- Fareham Borough Council
- Gosport Borough Council
- Hampshire County Council
- Hart District Council
- Havant Borough Council
- Isle of Wight Council
- New Forest District Council
- Portsmouth City Council
- Rushmoor Borough Council
- Southampton City Council
- Test Valley Borough Council
- Winchester City Council

The PCP must be politically balanced, reflecting the political make-up of the councils in Hampshire. Each of the 15 councils has its own process for appointing its representative on the PCP. Each also has its own arrangements for PCP member expenses.

Membership of the PCP for 2016/17 was as follows:

- Councillor Reg Barry (*from October 2016*)
(*Liberal Democrat, Additional Local Authority Co-opted Member*)
- Councillor John Beavis MBE
(*Conservative, Gosport Borough Council*)
- Councillor Simon Bound
(*Conservative, Basingstoke and Deane Borough Council*)
- Councillor Ken Carter
(*Conservative, East Hampshire Borough Council*)
- Councillor Trevor Cartwright
(*Conservative, Fareham Borough Council*)
- Councillor Steve Clarke
(*Conservative, New Forest District Council*)
- Mr Michael Coombes (*from October 2016*)
(*Independent Co-opted Member*)
- Councillor Tonia Craig
(*Liberal Democrat, Eastleigh Borough Council*)
- Councillor Frank Rust (*from October 2016*)
(*Labour, Additional Local Authority Co-opted Member*)
- Councillor Alison Johnston
(*Conservative, Test Valley Borough Council*)
- Councillor Jacqui Rayment
(*Labour, Southampton City Council*)
- Councillor John Kennett
(*Conservative, Hart District Council*)

- Councillor Peter Latham
(Conservative, Hampshire County Council)
- Councillor Ian Lyon
(Conservative, Portsmouth City Council)
- Councillor Ken Muschamp
(Conservative, Rushmoor Borough Council)
- Mr Bob Purkiss MBE
(Independent Member)
- Councillor Lynne Stagg *(from October 2016)*
(Liberal Democrat, Additional Local Authority Co-opted Member)
- Councillor David Stewart - **Chair**
(Conservative, Isle of Wight Council)
- Councillor Leah Turner
(Conservative, Havant Borough Council)
- Councillor Jan Warwick – **Vice Chair**
(Conservative, Winchester City Council)

The following Members also served on the PCP during 2016/17:

- Councillor Keith Dibble (to October 2016)
(Labour, Additional Local Authority Co-opted Member)
- Ms Amy Milford (to July 2016)
(Independent Member)

Work Programme of the PCP

Work undertaken in 2016/17

In 2016/17, the PCP undertook its statutory duties and requested to review items at its meetings that related to decisions and actions taken by the PCC for Hampshire. More can be found from the table below:

<u>Meeting Date</u>	<u>Key Agenda Items</u>
8 July 2016	<ul style="list-style-type: none"> • Chair and Vice Chair elected • PCC Police and Crime Plan development reviewed • PCP Quarterly report of the Complaints Sub-Committee received • PCP report on the co-option of independent and local authority Members agreed • PCP future meetings and work programme considered • PCP Proactive scrutiny report on Human Trafficking and Modern Slavery agreed • PCP proactive scrutiny work programme agreed
7 October 2016	<ul style="list-style-type: none"> • Two independent co-opted member and three local authority co-opted Member appointments confirmed • PCC Draft Police and Crime Plan reviewed • PCP Annual report agreed • PCP Financial monitoring and grant budget agreed • PCP Quarterly report of the Complaints Sub-Committee received • PCP Membership of Working Groups agreed • PCP report on the PCP's budget for 2016/17 considered • PCP future meetings and work programme considered
27 January 2017	<ul style="list-style-type: none"> • Scrutiny of the PCC's proposed precept • PCC Police and Crime Plan Delivery report reviewed • PCC Estate Strategy reviewed • PCC Annual report considered • PCP Quarterly report of the Complaints Sub-Committee received • PCP future meetings and work programme considered
7 April 2017	<ul style="list-style-type: none"> • PCC update on Estate Strategy considered • PCC quarterly update on delivery against Police and Crime Plan heard

	<ul style="list-style-type: none"> • PCP Quarterly report of the Complaints Sub-Committee received • PCP future meetings and work programme considered
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Proactive Scrutiny Work Programme

At their meeting on 8 July 2016 the PCP agreed the topics they would review in 2016/17 through their proactive scrutiny work-programme:

<u>Topic</u>	<u>Summary and Link to Outcomes and Recommendations</u>
Human Trafficking and Modern Slavery (July 2016)	<p>This first review for 2016/17 made recommendations upon the topic of ‘human trafficking and modern slavery’, where Members reviewed the actions of the then Police and Crime PCC for Hampshire (Mr Simon Hayes) in his aim, under priority four of his Police and Crime Plan, to ‘improve the sharing of information across all Hampshire and Isle of Wight-based public sector agencies’ and the sharing of intelligence ‘between police forces’ to prevent offending and to ensure those ‘committing or intending to commit serious and organised crimes’ across Hampshire and the Isle of Wight ‘are being actively pursued’. The report applied a particular focus on human trafficking and modern slavery and also considered how well the PCC was engaging partners across the two counties to support victims of these crimes, as well as increasing awareness and engagement from the wider community.</p> <p>This review identified a need for a fuller understanding and wider awareness of the picture of human trafficking and modern slavery across Hampshire and the Isle of Wight, whilst recognising that the PCC and his office have taken a lead in progressing this agenda. In particular the introduction of the Modern Slavery Partnership for Hampshire and the Isle of Wight had gathered partners together to lead a multi-agency coordinated approach across the two counties and the evidence reviewed reflected Hampshire and the Isle of Wight to be amongst the frontrunners nationally in the approach to preventing these crimes and seeking to identify and support survivors.</p> <p><u>Human Trafficking and Modern Slavery Report</u></p>
Domestic Abuse (January 2017)	<p>This second proactive scrutiny report explored and made recommendations upon the topic of ‘domestic abuse’, where Members reviewed the actions of the PCC in his</p>

	<p>intention to tackle domestic abuse and enhance protection for its victims. Additionally, this report considered how the PCC is engaging partners across the two counties in delivering this agenda, as well as increasing awareness and engagement from the wider community.</p> <p>The report found that the PCC and his office, through the use of their commissioning strategy and through active engagement in stakeholder meetings, have played an integral role in bringing partners together to form new alliances and deliver innovative and nationally recognised approaches to tackling domestic abuse. Key to the delivery of both well established and innovative new approaches has been the availability of both grant funding and commissioning streams and the report made recommendations to the PCC that he continues with this approach, with a view to ensuring that local needs and priorities are considered when funding decisions are made.</p> <p>The PCP identified, through this report, that increasing engagement with victims and survivors of domestic abuse and partners within Portsmouth and the IOW should better inform and enhance the pan-Hampshire and the IOW approach to tackling, and supporting victims, of domestic abuse. The PCP also suggested that consideration be given to the development of a Hampshire and IOW wide media strategy which, with the input of partner agencies, could seek to raise further awareness of all forms of domestic abuse.</p> <p><u>Domestic Abuse Report</u></p>
<p>Restorative Justice (April 2017)</p>	<p>This final proactive scrutiny for 2016/17 explored and made recommendations upon the topic of 'restorative justice', where Members reviewed the actions of the PCC in his intention to keep communities across Hampshire and the Isle of Wight safe and secure, through reviewing the progress made towards achieving the vision of the Restorative Justice and Restorative Approaches Strategy. This scrutiny also considered how the PCC was engaging partners across the two counties in delivering this agenda, as well as increasing awareness and engagement from the wider community.</p> <p>This scrutiny found the PCC and his office had engaged well with a wide range of statutory and voluntary sector partners, consulting with them in the development of the new Restorative Justice and Restorative Approaches</p>

	<p>Strategy. In particular the PCP noted that, in launching his new Restorative Justice and Restorative Approaches Strategy, the PCC had acknowledged the need for, and made commitment to, making restorative justice available to all victims and perpetrators, regardless of the nature of the crime. This expands upon the provision of the previous strategy and was commended by a number of those responding to the review.</p> <p>In order to support the PCC in his intention to make restorative justice available to all victims and perpetrators, the PCP recommended that the PCC seeks further engagement with partners who work with perpetrators, within both education services and with specialists in the field of domestic and sexual abuse. With regards to the use of restorative justice for victims of sensitive crime types, such as domestic and sexual crime, the PCP asked the PCC to ensure that appropriate safeguards are in place to prevent the risk of further harm or re-victimisation.</p> <p>Through the report the PCP further suggested that the PCC considers opportunities to increase public understanding of the benefits and availability of restorative services, to encourage those who might benefit to self-refer to these services.</p> <p>The PCP's findings and recommendations from this review were sent to the PCC within a letter, as the new format agreed by the PCP for the outcomes of proactive scrutiny reviews.</p> <p><u>Police and Crime Panel Restorative Justice Proactive Scrutiny Outcomes and Recommendations to the Commissioner</u></p>
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Working Groups

The working groups of the PCP undertook activities separate to the formal meetings of the PCP in order to support the business set out in its work programme. The working groups of the PCP are used to undertake as much of the detailed work that would take up significant time in a formal public meeting. Outcomes of these meetings are reported to the PCP prior to any review of the relevant item on the agenda.

The PCP has two working groups; one that meets to consider detailed information in advance of the scrutiny of the precept, and one that meets to review the implementation of the police and crime plan, and set the themes for proactive scrutiny. Membership of these groups can be found below.

Police and Crime Plan Working Group

This group was set up in July 2016 in order to review the draft Police and Crime Plan prior to the PCP's scrutiny of it in October 2016. It has remained active since this time for the purpose of monitoring the implementation plan and through this to set themes for the proactive scrutiny and lead on the work in this area on behalf of the PCP.

The Police and Crime Plan working group has met four times in 2016/17.

<u>Meeting Date</u>	<u>Purpose</u>
2 September 2016	Within each of the meetings Members of the working group have reviewed and set the direction for the proactive scrutiny elements of the PCP's work. This has included such activities as: <ul style="list-style-type: none">• Setting themes for the PCP's proactive scrutiny reviews• Assisting in the drafting of the scope for proactive scrutiny sessions including the identification of written witnesses to approach and lines of enquiry• Reviewing written evidence received and from this identifying lines of enquiry and oral witnesses for the public evidence sessions• Assisting in the drafting of scrutiny reports prior to full PCP approval, including the identification of conclusion and recommendation areas• Reviewing the PCC's response to the recommendations of the PCP's scrutiny reports <p>The Plan working group also undertake pre-scrutiny of the quarterly progress reports on the Police and Crime Plan ahead of each PCP meeting. An invite to each meeting of the working group has been extended to the OPCC to present more detailed information for the working group for review, including progress made against those projects contributing to delivery of the plan, and a quarterly update on actions taken in response to the PCP's recommendations through the proactive scrutiny programme.</p>
16 December 2016	
14 March 2017	
27 June 2017	

The membership of the Police and Crime Plan working group for 2016/17 was as follows:

- Councillor Simon Bound
- Councillor Steve Clarke

- Councillor Trevor Cartwright
- Councillor Alison Johnston
- Councillor Jan Warwick (Chair)

The following Members also sat on the Plan working group during 2016/17:

- Councillor David Stewart (Chair) – until September 2016

Finance Working Group

The PCP set up the Finance working group in order to scrutinise the proposed budget and related financial papers prior to the PCP’s review of the proposed precept. It has continued to meet in order to review information in advance of the annual scrutiny of the proposed precept. The Finance working group has met twice in 2016/17.

Police and Crime Panel – Finance Working Group		
<u>Meeting Date</u>	<u>Purpose</u>	<u>Overview</u>
6 December 2016	Review finance papers	Reviewed position leading into precept setting and agreed the information to be presented to the PCP at their 27 January 2017 meeting
20 January 2017	Review draft precept and associated finance papers	Reviewed requested information in advance of briefing PCP on 27 January.

The membership of the Finance working group for 2016/17 was as follows:

- Michael Coombes
- Councillor John Kennett
- Councillor Peter Latham
- Councillor Ian Lyon
- Councillor David Stewart (Chair)

Work of the Complaints Sub-Committee

The PCP is responsible for handling complaints made against the PCC, and for informally resolving non-criminal complaints, as well as complaints or conduct matters that are referred back to the PCP by the Independent Police Complaints Commission. In 2012, the PCP agreed that all complaints received should be considered by a Complaints Sub-Committee, in accordance with its agreed ‘Complaints protocol’. This Sub-Committee meets on an ad hoc basis.

In 2016/17, the Sub-Committee met once.

<u>Meeting Date</u>	<u>Purpose</u>

17 January 2017	To review complaints in line with the informal resolution process
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The membership of the Sub-Committee for 2016/17 was follows:

- Councillor John Beavis
- Councillor Ken Muschamp
- Mr Bob Purkiss MBE (Chair)
- Councillor Leah Turner

Looking to 2017/18

<u>Meeting Date</u>	<u>Key Agenda Items</u>
8 July 2017 10.00am Winchester	<ul style="list-style-type: none"> • Election of Chair and Vice Chair • Public questions • PCC PEEL inspection outcomes review • PCC Policing and Crime Act implementation • PCC Estates update • PCC Police and Crime Plan Delivery • PCC response to restorative justice proactive scrutiny recommendations • Rural crime proactive scrutiny outcomes and recommendations • Quarterly complaints report • Governance documents update • Membership of working groups • PCP future meetings and work programme
6 October 2017 10.00am Winchester	<ul style="list-style-type: none"> • Public questions • PCC Plan Implementation Monitoring • PCC Annual Report • PCP Annual Report • Quarterly Complaints report • PCP budget grant monitoring and budget for 2018/19 • Evidence gathering session
26 January 2018 10.00am Winchester	<ul style="list-style-type: none"> • Public questions • PCC precept 2018/19 • PCC Plan Implementation Monitoring • PCC Collaboration scrutiny • PCC Community Engagement strategy • Quarterly Complaints report • Evidence gathering session
13 April 2017 10am Winchester	<ul style="list-style-type: none"> • Public questions • PCC Estates update • PCC Plan Implementation Monitoring • Quarterly Complaints report • Evidence gathering session

Contact Details

Hampshire County Council is the Host Authority for the Hampshire Police and Crime (PCP) on behalf of the 15 local authorities in Hampshire and the Isle of Wight.

The Hampshire PCP is a joint committee of all 15 local authorities, consisting of a representative from each, three additional local authority co-opted members, and two independent co-opted members.

The PCP can be contacted via:

Hampshire Police and Crime Panel
Room 102
Elizabeth II Court South, The Castle
Hampshire County Council
Winchester
SO23 8UJ

Email: members.services@hants.gov.uk

Website: www.hants.gov.uk/hampshire-pcp

Papers for all meetings held in public are published here, and anyone can come along to observe:

<http://www3.hants.gov.uk/hampshire-pcp/pcp-meetings.htm> (to April 2017)

<http://democracy.hants.gov.uk/mgCommitteeDetails.aspx?ID=185> (from July 2017)

The public are encouraged to ask questions of the PCP:

<http://www3.hants.gov.uk/hampshire-pcp/pcp-questions.htm>

The Police and Crime Commissioner for Hampshire is Mr Michael Lane (Conservative). He can be contacted via his office:

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